



# Australian Information Security Evaluation Program

## Certification Report

Juniper Networks Junos OS 22.3R1 for  
MX240, MX480, MX960, EX9204, EX9208  
and EX9214 with MACsec

Version 1.0, 30 August 2024

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(Certification expires five years from certification report date)

# Table of contents

<b>Executive summary</b>	<b>4</b>
<b>Introduction</b>	<b>5</b>
<b>Overview</b>	<b>5</b>
<b>Purpose</b>	<b>5</b>
<b>Identification</b>	<b>5</b>
<b>Target of Evaluation</b>	<b>7</b>
<b>Overview</b>	<b>7</b>
<b>Description of the TOE</b>	<b>7</b>
<b>TOE Functionality</b>	<b>8</b>
<b>TOE physical boundary</b>	<b>8</b>
<b>Architecture</b>	<b>9</b>
<b>Clarification of scope</b>	<b>10</b>
Evaluated functionality	10
Non-TOE hardware/software/firmware	10
Non-evaluated functionality and services	10
<b>Security</b>	<b>10</b>
<b>Usage</b>	<b>10</b>
Evaluated configuration	10
<b>Secure delivery</b>	<b>11</b>
Installation of the TOE	11
<b>Version verification</b>	<b>11</b>
<b>Documentation and guidance</b>	<b>12</b>
<b>Secure usage</b>	<b>12</b>
<b>Evaluation</b>	<b>13</b>

<b>Overview</b>	<b>13</b>
<b>Evaluation procedures</b>	<b>13</b>
<b>Functional testing</b>	<b>13</b>
<b>Entropy testing</b>	<b>13</b>
<b>Penetration testing</b>	<b>13</b>
<b>Certification</b>	<b>14</b>
<b>Overview</b>	<b>14</b>
<b>Assurance</b>	<b>14</b>
<b>Certification result</b>	<b>14</b>
<b>Recommendations</b>	<b>14</b>
<b>Annex A – References and abbreviations</b>	<b>16</b>
<b>References</b>	<b>16</b>
<b>Abbreviations</b>	<b>17</b>

# Executive summary

This report describes the findings of the IT security evaluation of Juniper Networks Junos OS 22.3R1 for MX240, MX480, MX960, EX9204, EX9208 and EX9214 with Media Access Control security (MACsec) appliances against Common Criteria approved Protection Profiles (PPs).

The variants of the Target of Evaluation (TOE) are secure network devices which protect themselves largely by offering only a minimal logical interface to the network and the attached nodes. Junos OS 22.3R1 is a special purpose Operating System (OS) that does not provide any general-purpose computing capabilities. Junos OS implements both management and control functions as well as all IP routing.

This report concludes that the Target of Evaluation (TOE) has complied with the following PPs [4]:

- collaborative Protection Profile for Network Devices, version 2.2E, 23 March 2020 (NDcPP)
- Extended Package MACsec Ethernet Encryption, version 1.2, 10 May 2016 (MACSECEP)

The evaluation was conducted in accordance with the Common Criteria and the requirements of the Australian Information Security Evaluation Program (AISEP). The evaluation was performed by Teron Labs with the final Evaluation Technical Report (ETR) [8] submitted on 18 August 2024.

With regard to the secure operation of the TOE, the Australian Certification Authority recommends that administrators:

- ensure that the TOE is operated in the evaluated configuration and that assumptions concerning the TOE security environment are fulfilled
- configure and operate the TOE according to the vendor's product administrator guidance and pay attention to all security warnings
- maintain the underlying environment in a secure manner so that the integrity of the TOE Security Function is preserved
- verify the hash of any downloaded software, as present on the <https://www.juniper.net> website
- the system auditor should review the audit trail generated and exported by the TOE periodically.

Potential purchasers of the TOE should review the intended operational environment and ensure that they are comfortable that the stated security objectives for the operational environment can be suitably addressed.

This report includes information about the underlying security policies and architecture of the TOE, and information regarding the conduct of the evaluation.

It is the responsibility of the user to ensure that the TOE meets their requirements. For this reason, it is recommended that a prospective user of the TOE refer to the Security Target [7] and read this Certification Report prior to deciding whether to purchase the product.

# Introduction

## Overview

This chapter contains information about the purpose of this document and how to identify the Target of Evaluation (TOE).

## Purpose

The purpose of this Certification Report is to:

- report the certification of results of the IT security evaluation of the TOE against the requirements of the Common Criteria [1,2,3] and Protection Profiles [4]
- provide a source of detailed security information about the TOE for any interested parties.

This report should be read in conjunction with the TOE's Security Target [7] which provides a full description of the security requirements and specifications that were used as the basis of the evaluation.

## Identification

The TOE is Junos OS 22.3R1 for MX240, MX480, MX960, EX9204, EX9208 and EX9214 with MACsec.

Description	Version
Evaluation scheme	Australian Information Security Evaluation Program
TOE	Junos OS 22.3R1 for MX240, MX480, MX960, EX9204, EX9208 and EX9214 with MACsec
Software version	22.3R1
Hardware platforms	MX240, MX480, MX960, EX9204, EX9208 and EX9214
Security Target	Security Target Junos OS 22.3R1 for MX240, MX480, MX960, EX9204, EX9208 and EX9214 with MACsec, Version 1.1, 18 August 2024
Evaluation Technical Report	Evaluation Technical Report 1.1, dated 18 August 2024 Document reference EFT-T035-ETR 1.1
Criteria	Common Criteria for Information Technology Security Evaluation Part 2 Extended and Part 3 Conformant, April 2017, Version 3.1 Rev 5
Methodology	Common Methodology for Information Technology Security, April 2017 Version 3.1 Rev 5
Conformance	Network Device collaborative Protection Profile version 2.2e, 23 March 2020 (NDcPP)

Network Device collaborative Protection Profile Extended Package for  
MACsec Ethernet Encryption, version 1.2, 10 May 2016 (MACSECEP)

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# Target of Evaluation

## Overview

This chapter contains information about the Target of Evaluation (TOE), including a description of functionality provided, its architectural components, the scope of evaluation, its security policies and its secure usage.

## Description of the TOE

The Target of Evaluation (TOE) is Juniper Networks, Inc. Junos OS 22.3R1 executing on MX series universal routing modular platforms (MX240, MX480 and MX960), and the EX9200 line of modular Ethernet switches (EX9204, EX9208 and EX9214) with MACsec support.

The portfolio of MX universal routing modular platforms includes a wide range of physical and virtual platforms that share a common architecture and feature set. Each Juniper Networks MX routing appliance is a complete routing system that supports a variety of high-speed interfaces (only Ethernet is within scope of the evaluation) for medium/large networks and network applications. Juniper Networks MX routers share common Junos firmware, features, and technology for compatibility across platforms.

The EX9200 line of programmable, flexible and scalable modular Ethernet core switches simplify the deployment of cloud applications, virtualized servers and rich media collaboration tools across campus and data center environments. High port densities enable the EX9200 to consolidate and aggregate network layers, dramatically simplifying campus and data centre architectures while reducing total cost of ownership (TCO) and lowering power, storage space, and cooling requirements.

The appliance variations constituting the TOE are secure network devices that protect themselves largely by offering only a minimal logical interface to the network and attached nodes. They include the firmware Junos OS 22.3R1, which is a special purpose OS offering no general-purpose computing capabilities. Junos OS implements both management and control functions as well as all IP routing.

The appliances primarily support the definition and enforcement of information flow policies among network nodes. Each information flow from one network node to another passes through an instance of the TOE. Information flow is controlled based on network node addresses and protocol. The TOE ensures that each security-relevant activity is audited and provides the tools to manage each security function.

The functions of the appliances can all be managed through the Junos firmware, either from a connected terminal console or via a network connection. Network management is secured using the Secure Shell (SSH) protocol. All management, whether from a user connecting to a terminal or from the network, requires successful authentication. In the evaluated deployment the TOE is managed and configured via Command Line Interface, either via a directly connected console or over the network secured using the SSH protocol.

MACsec can be deployed in point-to-point mode or shared mode with multiple stations. In the certified configuration, MACsec must be configured individually on each point-to-point Ethernet link so that a pair of MACsec-capable devices (connected by a physical medium) protect Ethernet frames switched or routed from one device to the other. The two MACsec-capable devices are provided with a Connectivity Association Key (CAK) and utilize the MACsec Key Agreement (MKA) protocol to create a secure tunnel. The two MACsec-capable devices to agree upon MACsec keys use MKA.

The variants of the TOE are appliances that are physically self-contained, housing the software and hardware necessary to perform all routing functions. The architecture components of the TOE are the Routing Engine implementing routing and switching services while also providing a network management interface for the configuration and operation of the TOE. The Packet Forwarding Engine implement transit packet forwarding operations. This is facilitated through Modular Port Connectors on the MX-Series appliances and Line Cards on the EX9200-Series appliances. The power supply bays allow flexible provisioning and redundancy by altering voltage supply depending on the requirements needed.



## TOE Functionality

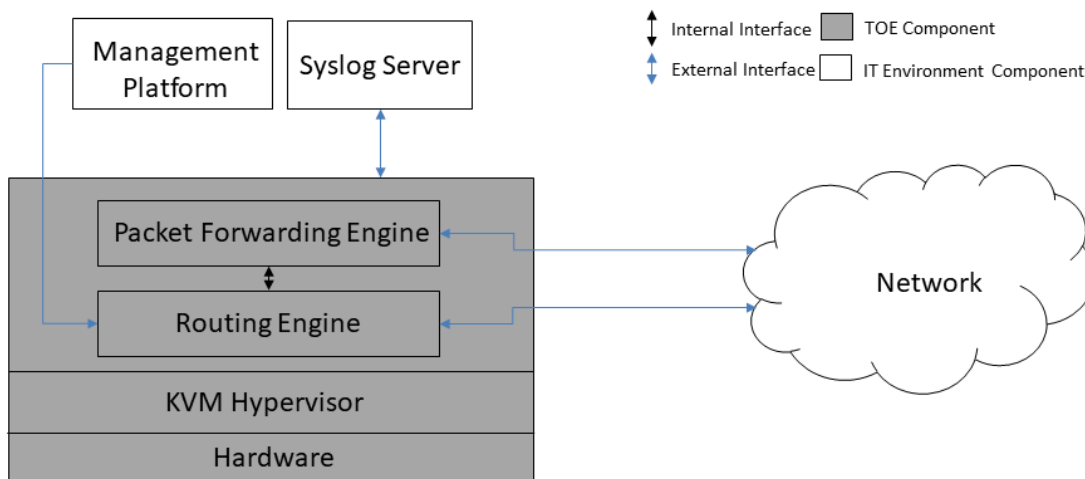
The TOE functionality that was evaluated is described in section 1.5 of the Security Target [7].

## TOE physical boundary

The TOE is the Junos OS 22.3R1 firmware running on the appliance chassis listed in the table below. The TOE is contained within the physical boundary of the specified appliance chassis.

The physical boundary of the TOE is the entire chassis of the Universal Routing Platform, and includes both the hardware and software of the network device. The TOE is the Junos OS 22.3R1 software running on the appliance chassis listed in the table below. This includes the firmware implementing the Routing Engine and the ASICs implementing the Packet Forwarding Engine. Hence, the TOE is contained within the physical boundary of the specified appliance chassis. The install package for the MX-Series appliances is *junos-vmhost-install-mx-x86-64-22.3R1.11.tgz*. The install package for EX9200-Series appliances is *junos-vmhost-install-ex92xx-x86-64-22.3R1.11.tgz*.

The physical boundary for the MX240, MX480, MX960, EX9204, EX9208 and EX9214 with MACsec is shown in the figure below.



The TOE interfaces comprise the following:

- Network interfaces which pass traffic on connected subnetworks
- Management interface, which handles administrative actions.



The Junos OS 22.3R1 firmware running on the MX and EX platforms identified in the table below:

Model	Routing Engine	MACsec Line Card	Firmware
MX240	RE-S-1800x4-16G	MPC10E-10C MPC10E-15C	Junos OS 22.3R1
MX480	RE-S-1800x4-32G		
MX960	RE-S-X6-64G RE-S-X6-128G		
EX9204	EX9200-RE EX9200-RE2	EX9200-15C	
EX9208			
EX9214			

## Architecture

Each instance of the TOE consists of the following major architectural components:

- The Routing Engine (RE) runs the Junos OS 22.3R1 software and implements Layer 3 routing services and Layer 2 switching services. The RE also implements a network management interface for the configuration and operation of the TOE. The RE controls the flow of information through the TOE, including support for appliance interface control and control plane functions such as chassis component, system management and user access to the appliance.
- The Packet Forwarding Engine (PFE) implements all operations necessary for transit packet forwarding. The TOE support an extensive set of Layer 2 and Layer 3 services that can be deployed in any combination of L2- L3 applications.
- Power – power supply bays allow flexibility for provisioning and redundancy. The power supplies distribute the different output voltages produced by the power supplies to the TOE components depending on their voltage requirements.
- Switch fabric – the switch fabric boards/modules provide a highly scalable, non-blocking, centralized switch fabric matrix through which all network data passes.

The Routing Engine and the Packet Forwarding Engine perform their primary tasks independently, while constantly communicating through a high-speed internal link. This enables streamlined forwarding and routing control and the capability to run Internet-scale networks at high speeds.

The MACsec line cards support MACsec between adjacent devices, all traffic communicated between the devices including frames for LLDP, DHCP, ARP, STP, and Ethernet Control frames (the exceptions to this protection are Destination MAC and Source MAC addresses in MACsec and MKA frames).

The functions of the TOE can be managed using a Command Line Interface (CLI) implemented by the Junos OS. The CLI may be accessed from a connected terminal console or via a network connection secured by the SSH Protocol. All management accesses require successful authentication. The TOE implements measures to prevent access by the parties not successfully authenticated and to make it difficult for unauthorized parties to gain access to the CLI.

## Clarification of scope

The evaluation was conducted in accordance with the Common Criteria and associated methodologies.

The scope of the evaluation was limited to those claims made in the Security Target [7].

### Evaluated functionality

Functional tests performed during the evaluation were taken from the Protection Profile and Supporting Document and sufficiently demonstrate the security functionality of the TOE. Some of the tests were combined for ease of execution.

### Non-TOE hardware/software/firmware

The TOE relies on the provision of the following items in the network environment:

- Syslog server supporting SSHv2 connections to send audit logs
- SSHv2 client for remote administration
- serial connection client for local administration

### Non-evaluated functionality and services

Potential users of the TOE are advised that some functions and services have not been evaluated as part of the evaluation. Potential users of the TOE should carefully consider their requirements for using functions and services outside of the evaluated configuration.

Australian Government users should refer to the *Australian Government Information Security Manual* [5] for policy relating to using an evaluated product in an unevaluated configuration.

The following components are considered outside of the scope of the TOE:

- use of telnet, since it violates the Trusted Path requirement set
- use of File Transfer Protocol, since it violates the Trusted Path requirement set
- use of Simple Network Management Protocol, since it violates the Trusted Path requirement set
- use of Secure Sockets Layer, including management via J-Web, JUNOScript and JUNOScope, since it violates the Trusted Path requirement set
- use of the root account for the command line interface.

## Security

The TOE Security Policy is a set of rules that defines the required security behaviour of the TOE; how information within the TOE is managed and protected. Hence, the Security Target [7] contains the functionality that is to be evaluated.

## Usage

### Evaluated configuration

The evaluated configuration is based on the default installation of the TOE with additional configuration implemented as per model specific guidance instructions [6].

## Secure delivery

There are several mechanisms provided in the delivery process to ensure that a customer receives a product that has not been tampered with. The customer should perform the following checks upon receipt of a device to verify the integrity of the platform:

- shipping label - Ensure that the shipping label correctly identifies the correct customer name and address as well as the device
- outside packaging - Inspect the outside shipping box and tape. Ensure that the shipping tape has not been cut or otherwise compromised. Ensure that the box has not been cut or damaged to allow access to the device
- inside packaging - Inspect the plastic bag and seal. Ensure that the bag is not cut or removed. Ensure that the seal remains intact.

If the customer identifies a problem during the inspection, they should immediately contact the supplier providing the order number, tracking number and a description of the identified problem to the supplier.

Additionally, there are several checks that can be performed to ensure that the customer has received a box sent by Juniper Networks and not a different company masquerading as Juniper Networks. The customer should perform the following checks upon receipt of a device to verify the authenticity of the device:

- verify that the device was ordered using a purchase order. Juniper Networks devices are never shipped without a purchase order
- when a device is shipped, a shipment notification is sent to the e-mail address provided by the customer when the order is taken. Verify that this e-mail notification was received and contains the following information:
  - purchase order number
  - Juniper Networks order number used to track the shipment
  - carrier tracking number used to track the shipment
  - list of items shipped including serial numbers
  - address and contacts of both the supplier and the customer
- verify that the shipment was initiated by Juniper Network, performing the following tasks:
  - compare the carrier tracking number of the Juniper Networks order number listed in the Juniper Networks shipping notification with the tracking number on the package received
  - log on to the Juniper Networks online customer support portal at <https://www.juniper.net/customers/csc/management> to view the order status
  - compare the carrier tracking number or the Juniper Networks order number listed in the Juniper Networks shipment notification with the tracking number on the package received.

## Installation of the TOE

The Configuration Guide [6] contains all relevant information for the secure configuration of the TOE.

## Version verification

The verification of the TOE is largely automatic, including the verification using hashes. The TOE cannot load a modified image. Valid software images can be downloaded from <https://www.juniper.net>. In addition to the automated verification, the site includes individual hashes for each image. The administrator should verify the hash of the software before installing it into the hardware platform.

Security Administrators are able to query the current version of the TOE firmware using the CLI command 'show version'.

## Documentation and guidance

It is important that the TOE is used in accordance with guidance documentation in order to ensure secure usage. The following documentation is available to the consumer when the TOE is purchased. The evaluated configuration guide (System Admin Guide) document for the MX-Series and EX9200-Series products running Junos OS 22.3R1 are available for download at <https://www.juniper.net/documentation>. The title is:

- *Junos® OS Common Criteria Evaluated Configuration Guide for MX240, MX480, and MX960 Devices with MPC10E Line Cards, and EX9200 Series Device with EX9200-15C Line Card, Release 22.3R1, Date 2024-08-08* [6]

All Common Criteria guidance material is available at <https://www.commoncriteriaportal.org> [1, 2, 3, 9, 13].

The *Australian Government Information Security Manual* is available at <https://www.cyber.gov.au/ism> [5].

## Secure usage

The evaluation of the TOE took into account certain assumptions about its operational environment. These assumptions must hold in order to ensure the security objectives of the TOE are met.

- The network device is assumed to be physically protected in its operational environment and not subject to physical attacks that compromise the security and/or interfere with the device's physical interconnections and correct operation. This protection is assumed to be sufficient to protect the device and the data it contains.
- The device is assumed to provide networking functionality as its core function and not provide functionality/services that could be deemed as general purpose computing. For example, the device should not provide a computing platform for general purpose applications (unrelated to networking functionality).
- The administrator(s) for the network device are assumed to be trusted and to act in the best interest of security for the organisation. This includes being appropriately trained, following policy and adhering to guidance documentation. Administrators are trusted to ensure passwords/credentials have sufficient strength and entropy. The network device is not expected to be capable of defending against a malicious administrator that actively works to bypass or compromise the security of the device.
- The network device firmware and software is assumed to be updated by an administrator on a regular basis in response to the release of product updates due to known security vulnerabilities.
- The administrator's credentials (private key) used to access the network device are protected by the platform on which they reside.
- The administrator must ensure that there is no unauthorised access possible for sensitive residual information (e.g. cryptographic keys, keying material, PINs, passwords etc.) on networking equipment when the equipment is discarded or removed from its operational environment.
- It is assumed that the TOE is connected to distinct networks in a manner that ensures that the TOE security policies will be enforced on all applicable network traffic flowing among the attached networks.

# Evaluation

## Overview

This chapter contains information about the procedures used in conducting the evaluation, the testing conducted as part of the evaluation and the certification result.

## Evaluation procedures

The criteria against which the Target of Evaluation (TOE) has been evaluated are contained in the relevant Protection Profiles [4] and Common Criteria for Information Technology Security Evaluation Version 3.1 Revision 5, Parts 2 and 3 [1, 2].

Testing methodology was drawn from Common Methodology for Information Technology Security, April 2017 Version 3.1 Revision 5 [3] and the relevant Supporting Document [12].

The evaluation was carried out in accordance with the operational policy and procedures of the Australian Information Security Evaluation Program Policy Manual [10].

In addition, the conditions outlined in the Arrangement on the Recognition of Common Criteria Certificates in the field of Information Technology Security [9] and the document CC and CEM addenda, Exact Conformance, Selection-Based SFRs, Optional SFRs [13] were also upheld.

## Functional testing

All functional tests performed by the evaluators were taken from the Protection Profiles [4] and Supporting Document [12]. The tests were designed to provide the required testing coverage for the security functions claimed by the TOE.

## Entropy testing

The entropy design description, justification, operation and health tests are assessed and documented in a separate report [11].

## Penetration testing

The evaluators performed the evaluation activities for vulnerability assessment specified by the NDcPP Supporting Document [12] which follow a flaw hypothesis methodology. Accordingly, four types of flaw hypotheses have been considered:

- public vulnerabilities
- NDFW-iTC (Network international Technical Community) sourced
- evaluation team generated
- tool generated.

Based on the results of this testing, the evaluators determined that the TOE is resistant to an attacker possessing a basic attack potential.

# Certification

## Overview

This chapter contains information about the result of the certification, an overview of the assurance provided and recommendations made by the certifiers.

## Assurance

This certification is focused on the evaluation of product compliance with Protection Profiles that cover the technology area of network devices. Organisations can have confidence that the scope of an evaluation against an ASD-approved Protection Profiles cover the necessary security functionality expected of the evaluated product and known threats will have been addressed.

The analysis is supported by testing as outlined in the PP Supporting Document and a vulnerability survey demonstrating resistance to penetration attackers with a basic attack potential. Compliance also provides assurance through evidence of secure delivery procedures. Certification is not a guarantee of freedom from security vulnerabilities.

The effectiveness and integrity of cryptographic functions are also within the scope of product evaluations performed in line with the Protection Profiles (PPs). PPs provide assurance by providing a full Security Target, and an analysis of the Security Functional Requirements in that Security Target, guidance documentation, and a basic description of the architecture of the TOE.

## Certification result

Teron Labs **has determined** that the TOE upholds the claims made in the Security Target [7] and **has met** the requirements of the Protection Profiles NDcPP V2.2E and MACSECEP V1.2 [4].

After due consideration of the conduct of the evaluation as reported to the certifiers, and of the Evaluation Technical Report [8], the Australian Certification Authority **certifies** the evaluation of the Juniper Junos OS 22.3R1 for MX240, MX480, MX960, EX9204, EX9208 and EX9214 with MACsec performed by the Australian Information Security Evaluation Facility, Teron Labs.

The Australian Certification Authority certifies that the Security Target [7] may claim to have met the requirements of the Network Device Protection Profile and MACsec Extended Package [4].

## Recommendations

Not all of the evaluated functionality present in the TOE may be suitable for Australian Government users. For further guidance, Australian Government users should refer to the Australian Government Information Security Manual [5].

In addition to ensuring that the assumptions concerning the operational environment are fulfilled, and the guidance document is followed, the Australian Certification Authority also recommends that users and administrators:

- ensure that the TOE is operated in the evaluated configuration and that assumptions concerning the TOE security environment are fulfilled
- configure and operate the TOE according to the vendor's product administrator guidance and pay attention to all security warnings
- maintain the underlying environment in a secure manner so that the integrity of the TOE Security Function is preserved
- verify the hash of any downloaded software, as present on the <https://www.juniper.net> website

- the system auditor should review the audit trail generated and exported by the TOE periodically.



# Annex A – References and abbreviations

## References

1. *Common Criteria for Information Technology Security Evaluation Part 2: Security functional components April 2017, Version 3.1 Revision 5*
2. *Common Criteria for Information Technology Security Evaluation Part 3: Security assurance components April 2017, Version 3.1 Revision 5*
3. *Common Methodology for Information Technology Security Evaluation, Evaluation Methodology, April 2017, Version 3.1 Revision 5*
4. Protection Profile:
  - a) *collaborative Protection Profile for Network Devices (NDcPP), Version 2.2E, 23 March 2020*
  - b) *Network Device collaborative Protection Profile Extended Package for MACsec Ethernet Encryption (MACSECEP), Version 1.2, 10 May 2016*
5. *Australian Government Information Security Manual: <https://www.cyber.gov.au/ism>*
6. *Guidance documentation: Junos® OS Common Criteria Evaluated Configuration Guide for MX240, MX480, and MX960 Devices with MPC10E Line Cards, and EX9200 Series Device with EX9200-15C Line Card, Release 22.3R1, Date 2024-08-08*
7. *Security Target for Junos OS 22.3R1 for MX240, MX480, MX960, EX9204, EX9208 and EX9214 with MACsec, Version 1.1, 18 August 2024*
8. *Evaluation Technical Report - Junos OS 22.3R1 for MX240, MX480, MX960, EX9204, EX9208 and EX9214 with MACsec Version 1.1, dated 18 August 2024 (Document reference EFT-T035-ETR 1.1)*
9. *Arrangement on the Recognition of Common Criteria Certificates in the field of Information Technology Security, 2 July 2014*
10. *AISEP Policy Manual (APM): [https://www.cyber.gov.au/sites/default/files/2023-03/2022\\_AUG\\_REL\\_AISEP\\_Policy\\_Manual\\_6.3.pdf](https://www.cyber.gov.au/sites/default/files/2023-03/2022_AUG_REL_AISEP_Policy_Manual_6.3.pdf)*
11. Entropy Documentation:
  - a) *Junos OS Entropy Source version 22.3, Entropy Assessment and SP 800-90B Compliance Report, Junos OS 22.3R1, Routing engine RE-S-X6-64G (Intel Xeon E5-2608L)(compatible with models MX240/480/960, EX9204/9208/9214), Version 1.5, 30 August 2023*
12. Protection Profile Supporting Document:
  - a) *Supporting Document, Evaluation Activities for Network Device cPP, December 2019, version 2.2 (NDcPP-SD)*
13. *CC and CEM addenda, Exact Conformance, Selection-Based SFRs, Optional SFRs 30 September 2021, Version 2.0, CCDB-013-v2.0*

## Abbreviations

ACA	Australian Certification Authority
AISEP	Australian Information Security Evaluation Program
ARP	Address Resolution Protocol
ASD	Australian Signals Directorate
ASIC	Application Specific Integrated Circuit
CCRA	Common Criteria Recognition Arrangement
DHCP	Dynamic Host Configuration Protocol
LLDP	Link Layer Discovery Protocol
MAC	Media Access Control
MACsec	Media Access Control security
MKA	Media Access Control security Key Arrangement
NDcPP	CCRA-approved collaborative Protection Profile for Network Devices
NDFW iTC	Network Device Fundamentals and Firewalls international Technical Community
PFE	Packet Forwarding Engine
PP	Protection Profile
RE	Routing Engine
SSH	Secure Shell
STP	Spanning Tree Protocol
TOE	Target of Evaluation